


Government of the District of Columbia
Office of the Chief Financial Officer



Jeffrey S. DeWitt
Chief Financial Officer

MEMORANDUM

TO: The Honorable Phil Mendelson
Chairman, Council of the District of Columbia

FROM: Jeffrey S. DeWitt
Chief Financial Officer 

DATE: November 29, 2016

SUBJECT: Fiscal Impact Statement – Office of Out of School Time Grants and Youth Outcomes Establishment Act of 2016

REFERENCE: Bill 21-865, Committee Print as shared with the Office of Revenue Analysis on November 21, 2016

Conclusion

Funds are not sufficient in the fiscal year 2017 through fiscal year 2020 budget and financial plan to implement the bill. The bill will cost \$6.5 million in fiscal year 2017 and \$26.9 million over the course of the four-year financial plan.

Background

The bill replaces¹ the DC Trust, formerly known as the DC Children and Youth Investment Trust Corporation, with a new oversight and organizational structure.

The bill establishes² the Office of Out of School Time Grants and Youth Outcomes which will coordinate with government agencies and will provide strategies and policies to improve outcomes for youth participating in the District's out-of-school-time³ programming. A Director, appointed by the Mayor, will head the Office. The Director and Office must:

- Guide the implementation of the District's strategic plan for out-of-school-time programs and funding;

¹ By repealing the Children and Youth Initiative Establishment Act of 1999, effective October 20, 1999 (D.C. Law 13-38; D.C. Code § 2-1551 et seq.).

² The Public Education Reform Amendment Act of 2007, effective June 12, 2007 (D.C. Law 17-9; D.C. Official Code § 38-2651 et seq.).

³ "Out-of-school-time" means periods of time occurring before school, after school, on weekends, or during seasonal breaks during which regularly scheduled, structured, and supervised learning and youth development activities may take place.

- Support the Commission on Out of School Time Grants and Youth Outcomes (Commission) in the drafting and publication of the strategic plan;
- Analyze data to improve the equitable distribution of out-of-school-time funding;
- Engage students, school-based personnel, parents, and stakeholders;
- Make grants to non-governmental organizations and non-service provider nonprofit organizations;
- Present updates to the Commission on the Office's activities and how those activities comply with the strategic plan;
- Provide technical assistance, quality assurance, training, and capacity building to governmental and non-governmental organizations;
- Have the ability to charge fees for training sessions;
- Produce reports on out-of-school-time programming;
- Develop, in collaboration with the Commission, plans for assessing quality of out-of-school-time programs.

The bill establishes requirements for the awarding of grants by the Office. The Office must develop rules to govern the awarding of grants and administer grants pursuant to District law.⁴ The Office must consider the Commission's strategic plan and the location, quality standards, and funding levels when evaluating programs for grant awards. The Office is responsible for ensuring that there are no conflicts of interest with regard to members of a grant award review panel. Grants awarded by the Office will last three years, must be under \$1 million, and are subject to the availability of funding. The Office must issue a detailed annual report on the status of all grants.

The bill also establishes the Commission; it will consist of twenty-one members representing public agencies, stakeholders, and non-governmental representatives.⁵ The Mayor will appoint non-governmental Commission members, who must be representative of all geographic areas and stakeholder constituencies⁶ within the District. At least one member must be a current consumer of youth development services in the District and at least two members must be representatives of youth-serving organizations. Non-governmental Commission members will serve three year terms.⁷

The Commission will be responsible for enabling interagency planning, coordination, policy making, and funding for out-of-school-time programs. Specifically, the Commission will:

- Set the goals and scope of an annual, community-wide needs-assessment and planning process to identify, prioritize, and target needs for out-of-school-time programs;

⁴ Pursuant to the requirements set forth in part B of subchapter XII-A of Chapter 3 of Title 1 (D.C. Law 1-86; D.C. Code§ 1-328.11 et seq.).

⁵ Including the Director of the Office Out of School Time Grants and Youth Outcomes, the Deputy Mayor for Education, the State Superintendent of Education, the Chancellor of D.C. Public Schools, the Executive Director of the Public Charter School Board, the Director of the Department of Parks and Recreation, the Chairperson of the Council committee having purview over matters related to public education; and at least eight non-governmental representatives.

⁶ Such as consumers of youth development services, youth serving organizations, advocacy organizations for the needs of youth, higher education institutions, philanthropy, workforce development, and cultural institutions.

⁷ Four of the initial appointees may only serve for 18 months.

- Complete a strategic plan⁸ every three years - with administrative support from the Office - for the coordination and funding of out-of-school-time programs in the District;
- Review, on a regular basis, the efforts of the Office to fulfill the goals and policies of the strategic plan;
- Review, on a regular basis, the efforts of other relevant agencies to cooperate in achieving the strategic plan, including a review of the allocation of grant and contract funding and out-of-school-time programs funded directly from school budgets, to the extent that it is available, and how these align with the need;
- Identify areas for improved inter-agency collaboration, problem-solving, and cooperation among District government agencies regarding out-of-school-time programs and outcomes;
- Inform and approve plans for assessing quality of out-of-school-time programs developed by the Office; and,
- Use resources of the Office as needed.

The bill requires the Office to coordinate with the Department of Parks and Recreation, the Office of the State Superintendent of Education, D.C. Public Schools, and the Public Charter School Board to align out-of-school-time funding and streamline application, payment, and reporting processes. The bill requires the Commission to submit to the Mayor and Council a report on the feasibility of bringing additional agencies⁹ that fund or operate out-of-school-time programs into coordination with the Commission's planning and the Office's standardized policies.

Financial Plan Impact

Funds are not sufficient in the fiscal year 2017 through fiscal year 2020 budget and financial plan to implement the bill. The bill is estimated to cost \$6.5 million in fiscal year 2017 and \$26.9 million over the course of the four-year financial plan.

The Office will require funds in order to launch and complete its obligations as prescribed in the bill. The Office requires five employees to issue grants, analyze data, and produce reports. The salary and fringe benefits for these employees is estimated to cost \$377,000 in fiscal year 2017 and \$2.1 million over the four-year financial plan. The Office will also need non-personnel funds for contracts, data systems, and to purchase supplies and materials. The non-personnel costs of the Office are estimated to be \$1.6 million in fiscal year 2017 and \$6.9 million over the four-year financial plan.

The bill requires the Office to issue out-of-school-time grant awards to programs that support the Commission's strategic plan. The Office will require \$4.5 million in fiscal year 2017 and \$18 million over the four-year financial to adequately fund this grant program.

⁸ The strategic plan must draw on the data gathered and analyzed by the Office to identify and resolve gaps and inequitable distribution of funding and programs, with a particular emphasis on at-risk students, geographic location, quality of programs, and funding levels. The strategic plan will directly inform the grant-making of the Office.

⁹ Including the Department of Employment Services, Department of Human Services, Department of Behavioral Health, D.C. Public Library, Department of Youth Rehabilitative Services, and Department of Health.

The Honorable Phil Mendelson

FIS: Bill 21-865, "Office of Out of School Time Grants and Youth Outcomes Establishment Act of 2016,"
Committee Print as shared with the Office of Revenue Analysis on November 21, 2016.

Member of the Commission can be nominated, appointed, and convene meetings without additional resources. The Deputy Mayor for Education will provide minimal administrative support as the Commission begins to organize and conduct meetings. Funds are not sufficient to develop a strategic out-of-school-time programs plan and community-wide needs assessment. The Commission requires personnel and administrative support from the Office in order to complete these tasks. Until the Office is sufficiently funded, the Commission cannot complete all of its responsibilities.

Office of Out of School Time Grants and Youth Outcomes Establishment Act of 2016					
Projected Fiscal Impact for Bill 21-918					
Fiscal Impact	FY 2017	FY 2018	FY 2019	FY 2020	Total
Salary and Fringe ⁽¹⁾⁽²⁾	\$376,613	\$517,215	\$532,731	\$548,713	\$2,100,808
Contracts and Supplies ⁽³⁾	\$1,645,000	\$1,694,350	\$1,745,181	\$1,797,536	\$6,882,066
Out-of-School-Time Grants	\$4,500,000	\$4,500,000	\$4,500,000	\$4,500,000	\$18,000,000
Total Fiscal Impact	\$6,521,613	\$6,711,565	\$6,777,911	\$6,846,249	\$26,857,337

Table Notes:

1. Assumes one Grade-MSS 14, one Grade-MSS 13, one Grade-CS 12, and two Grade-CS 11 FTEs and a fringe rate of 21 percent. Adjusted by 3 percent annually to account for inflation.
2. Assumes FTE start date of January 2, 2017.
3. Adjusted by 3 percent annually to account for inflation.